

Advancing Electronic Case Reporting (eCR) to Enable Public Health Disease **Control and Emergency Response:** Getting into the Technical Weeds!

Session #: S109

Panelists



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 - CMIO & Vice President, CGI Federal
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Electronic Case Reporting (eCR)



Electronic case reporting is:

the automated generation and transmission of case reports from the electronic health record (EHR) to public health agencies for review and action

digital bridge

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Learning Objectives



After participating in this session the learner should be better able to:

- Describe need for a scalable, flexible strategy for eCR that meets both routine and emergency reporting needs
- Describe the infrastructure, decision support services, and HL7 document standards that support bi-directional communication for eCR
- Explore strengths and limitations of the current eCR strategy



Current eCR Strategy



AMIA 2017 | amia.org Source: Digital bridge. http://www.digitalbridge.us/db/wp-content/uploads/2017/03/DigitalBridge_eCR_MidLevelDiagram_20170213.pdf

Session Outline



- 1. Framing the problem addressed by electronic case reporting (eCR)
- 2. Defining a long-term public health clinical decision support (CDS) strategy
- 3. Building the ecosystem on a scalable, flexible services platform
- 4. Establishing standards for bi-directional exchange to support eCR
- 5. Audience discussion

Please hold questions for the discussion



Disclosures



The presenters disclose the following relationships with commercial interests:

- Catherine Staes: Staes Consulting, LLC is a paid consultant to CSTE to support RCKMS and related standards efforts
- Noam Arzt: HLN Consulting, LLC is a paid consultant to CSTE for the development and support of RCKMS and related services
- John Loonsk: CGI Federal is a paid consultant to APHL to work on eCR standards
- John Stinn: Deloitte Consulting, LLP, is a paid consultant to the Robert Wood Johnson Foundation and the de Beaumont Foundation for the Digital Bridge Initiative



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Public Health Informatics Institute (PHII)

Association of State and Territorial Health Officials (ASTHO)

Public health agencies, vendors, and health systems participating in the Digital Bridge initiative

Northrup Grumman and CACI in support of the RCKMS project





Framing the Problem addressed by eCR

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Emerging and routine infectious public health threats





HEALTH / HEPATITIS A

Hundreds Infected in Deadly Hepatitis Outbreak in California

16 people have died

NEWS PUERTO RICO CRISIS OCT 26 2017, 2:44 PM ET

Puerto Ricans at Risk of Waterborne Disease Outbreaks in Wake of Hurricane Maria

by DANIELLA SILVA

Waterborne illnesses are on the rise in Puerto Rico in the wake of Hurricane Maria — and health professionals fear the storm's aftermath could unleash an epidemic on the devastated island.

The death toll from the storm rose to 51 on Tuesday, with the two latest victims dying of leptospirosis, a bacterial disease usually spread by contact with contaminated water, Puerto Rico Public Affairs Secretary Ramon Rosario told The Associated Press.



Authorities are investigating an additional 74 suspected cases of the infection as well, he said, and at least one previous death was attributed to the disease.

AMIA 2017 | amia.org http://www.healthaffairs.org/do/10.1377/hblog20170209.058678/full/

Problem from public health perspective



- new conditions emerge
- 'old' conditions re-emerge
- Populations at risk change over time
- Threats vary by region and over time
- Timely and accurate reporting required for effective control
- During an outbreak, existing communication channels must be leveraged!
 - Very difficult to implement *new* communication and IT strategies







Key features of <u>Case</u> Reporting?



- Report <u>personal identifiers</u> and <u>clinical information</u> for investigation, case management, surveillance
- Legally mandated
- Sometimes should occur when *illness is suspected, prior to confirmation* of illness
- Currently, usually a paper-based process

AMIA 2017 | amia.org Source: CSTE Position Statement: http://c.ymcdn.com/sites/www.cste.org/resource/resmgr/2016PS/16_SI_02.pdf

Typical Presentation

J	ſ	Notifiable Conditions & the Health Care Provider	Wedengtow Star Dependent of Health	INFORMATICS PROFESSIONALS. LEADING THE WAY.
Utah.gov Services	Agencies	The following conditions are notifiable to public health authorities in • Report to the local health jurisdiction of the patient's resid footnote (except for conditions followed by a reporting ph • Immediately notifiable conditions (Bold Imm) must be r	n accordance with WAC 246-101 dence within the timeframe indicated by none number) reported as soon as clinically suspected	
HEALTH Ho	me Health Services A-Z Li	Acquired immunodeficiency syndrome (AIDS) ³⁴ (including AIDS in persons previously reported with HIV infection) ³⁸ Animal bites (when human exposure to rabies is suspected) ^{Imm}	Lymphogranuloma venereum ^{3d} Malaria ^{3d} Measles (rubeola) acute disease only	
Bureau of Epi A-Z Disease Dise	idemiology ases & Community &	Anthrax ^{******} Arboviral disease ^{5d} (West Nile virus disease, dengue, Eastern & Western equine encephalitis, St Louis encephalitis, and Powassan) ^{5d} Asthma. occupational (suspected or confirmed) ⁵⁶ 1-888-66SHARP	Meningococcal disease (invasive) """ Monkeypox "m" Mumps (acute disease estud 20) Outbreaks of sur	
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eral Public	• Secure fax: 801-538-9923	Giardiasis ¹⁰ Gonorrhea ³⁴	Shiga toxin-producing E. coli infections	
Ithcare Providers	 Secure email: epi@utah.gc 	Granuloma inguinale 3d	not limited to, E. coli 01	
2-	Phone: 1-888-EPI-UTAH	Haemophilus influenzae (invasive disease, children < age 5) mm	post-diarrheal hemolytic	
lld		Hepatitis A, acute infection 24h	Smallpox Imm "(Chlar	mydia trachomatis intection"
lic Health Departments	The following information is required to the Communicable Disease	Hepatitis B, acute ²⁴	Syphilis (including congenital)	nyala traditornatio inteotion .
ools & Childcare	Loop the communication produce	Hepatitis B, chronic (initial diagnosis/previously unreported cases) *** Hepatitis B, surface antigen positive pregnant women ^{3d}	Trichinosis ^{3d}	
	 Patient's name, address, ph 	Hepatitis C, acute ^{3d} and chronic ^{Mo} (initial diagnosis only)	Tuberculosis	
	 The diagnosed or laboratory 	Hepatitis D (acute and chronic infections) ³⁶ Hepatitis E (acute infection) ^{24h}	Tularemia """ Vaccinia transmission ""	
	 Date of onset for disease or 	Herpes simplex, neonatal and genital (initial infection only) ^{3d}	Vancomycin-resistant Staphyl	u want Canjunativitia (ava
	 Your (person reporting) nan 	HIV infection ^{3d}	(not to include vancomyci	u want Conjunctivitis (eve
	 The laboratory results if ava 	Influenza, novel or unsubtypable strain	Vibriosis ^{24h}	
	 All other information request 	Influenza-associated death (lab confirmed) 3d	Viral hemorrhagic fever Imm	ana) as well as other sites?
	For questions about diseases ron	Legionellosis 4*** Leotospirosis 24h	Yersiniosis 24h	UIS) as well as Uther Siles?
	patient information will be include	Listeriosis ^{24h}	Other rare diseases of public t	/
		Lyme disease 30 CODE LEGEND	Unexplained critical illness or	
	Printable Reference Materia	Imm Immediately – Requires a phone call to reach a live	person at the local health jurisdiction, 24/7	
	Disease Reporting Flyer	^{24h} Within 24 hours – Requires a phone call if reporting after a state of the	er normal public health business hours	
	Immediately Reportable Dise	Within 3 business days	//www.dob.wa.gov/Portals/1/Documents/1200/obed	
	Mandatory Submission of Ise	LHJ.pdf If no one is available at	the local health jurisdiction, call 1-877-539-4344	
		For more information, see WAC 248-101 or http://www.doh.wa.gov/Publ	licHealthandHealthcareProviders/NotifiableConditions.aspx	
		Last Updated January 16, 2013	DOH 210-001 (2/11)	

Problem from health care perspective

- What conditions must be reported?
 - ~ 200 conditions are reportable somewhere in the US
 - change over time, differ by jurisdiction
- What logic should be used to identify reportable events?
 - Confirmed or suspected cases? Diagnoses or lab orders?
- What information should be included in a case report?
- What actions should be taken in the clinical setting?
- What occurs after a case is reported to Public Health?





Goal



- Public health <u>communicates</u> 'what they want to receive' without requiring others to translate the requirements or read their mind
- Health care providers and systems <u>access</u> reporting requirements in a manner that enables efficient and accurate compliance to meet legal mandates and support public health disease control efforts
- Community <u>benefits</u> from resources activated by reporting, investigation, and disease control efforts



Step #1: Define Reporting Specifications



Knowledge Development



- Effort led by Council of State and Territorial Epidemiologist (CSTE), with support from CDC
- Reportable Conditions Knowledge Management System (RCKMS)
 Project (Knowledge + Tooling)
- Community engagement & content vetting
 - 2015-16: focused on breadth of logic required for reportable conditions
 - 2016-17: focused on refinement, implementing logic for Digital Bridge pilots
 - 2017-18: focusing on refining all reportable conditions
 - Goal: Define default logic & identify needed optional logic



CSTE Zika Position Statement



VI. Criteria for case identification

A. Narrative: A description of suggested criteria for case ascertainment of a specific condition.

Report any illness or laboratory finding to public health authorities that meets any of the following criteria:

- Any person with a clinically compatible illness for ZIKV infection that includes one or more symptoms of acute fever (reported or measured), rash, arthralgia, or conjunctivitis; OR Guillain-Barré syndrome or other neurologic manifestations; AND potential ZIKV exposure:
 - Residence or travel to an area with ongoing ZIKV transmission within 2 weeks of symptom onset; or
 - Epidemiologic link to a person with laboratory evidence of recent ZIKV infection.
 - Recipient of blood products, or tissue or organ transplantation within previous 30 days.
- Any person with laboratory evidence of recent ZIKV infection as indicated by:
 - Culture of ZIKV from blood, body fluid, or tissue
 - Demonstration of ZIKV-specific antigen or RNA in serum, cerebrospinal fluid (CSF), tissue, or other specimen (e.g., amniotic fluid, umbilical cord blood, urine, semen, saliva)
 - o ZIKV-specific immunoglobulin M (IgM) antibodies in CSF or serum
- A fetus or infant with congenital microcephaly (4), congenital intracranial calcifications, structural brain or eye abnormalities, or other congenital central nervous system-related abnormalities including defects of clubfoot or multiple joint contractures:
 - Whose mother lived in or traveled to an area with ongoing ZIKV transmission during the pregnancy; or
 - Whose mother had sexual contact with a confirmed case of Zika virus infection; or
 - Whose mother had evidence of ZIKV or unspecified flavivirus infection during the pregnancy.
- Any person whose healthcare record contains a diagnosis of a ZIKV infection

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http://www.cste.org/?page=PositionStatements

Knowledge Development



Organized by reporter type

Default logic:		Lab reporting (ELR)		(rep	Case porting		V rec	ital ords	
The p	atient record being evaluated cont	tains evidence of: 🛛 💌	Re	Lab portin	Prov Fac (1) LAB	ider / ility (2) DX	Vital Records	-	
Clinical	Criterion Description							-	
Zika virus dise	Zika virus disease (as a diagnosis or active problem) Laboratory Identification of Zika virus in a clinical specimen by culture method, including identification tests performed on an isolate Detection of Zika virus nucleic acid in a clinical specimen by any method					S		-	
Identification including iden					S				
Detection of Z					S				
Detection of Z cerebrospinal	Detection of Zika virus antigen in a tissue specimen (including serum, cerebrospinal fluid, tissue, fetal tissue, amniotic fluid, umbilical cord			S	S				
Detection of Z serum and cer	ika virus IgM antibody in a clinical obrospinal fluid) by any method	specimen (including	L	s	S				
Vital Records									
Death certifica condition cont	ate lists Zika virus disease as a caus tributing to death	se of death or a significant	L				S		

Use criteria and logic to build specifications



Logic statements



The patient record being evaluated contains evidence of:

1. Zika virus disease (as diagnosis or active problem)

IF

Patient has a diagnosis of [VS: Zika Virus Disease (Disorders)]

OR

(Patient has a problem list entry of [VS: Zika Virus Disease (Disorders)] AND Problem list entry has status of Active) THEN report

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Value sets in NLM's Value Set Authority Center (VSAC)



20

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Му	Value Sets									
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	Zika Virus Disease (Disorders) (SNOMED)		SNOMEDCT	Extension	а	CSTE Stev	CSTE Aut	2.16.840.1.113762.1.4.1146.590		
	Zika Virus Disease (Organism or Substance in Lab	R S	SNOMEDCT	Extension	а	CSTE Stev	CSTE Aut	2.16.840.1.113762.1.4.1146.591		
	Zika Virus Disease (Test Panels for Zika Virus Nucle	ei I	LOINC	Extension	а	CSTE Stev	CSTE Aut	2.16.840.1.113762.1.4.1146.613		
	Zika Virus Disease (Tests for Zika Virus IgM Antibo	d I	LOINC	Extension	а	CSTE Stev	CSTE Aut	2.16.840.1.113762.1.4.1146.589		
	Zika Virus Disease (Tests for Zika Virus Nucleic Aci	d	LOINC	Extension	а	CSTE Stev	CSTE Aut	2.16.840.1.113762.1.4.1146.588		

Summary of reportable conditions analyzed*





Harmonization success!



Default criteria identified for 100% of the conditions

Optional criteria requested for 43% of the conditions

- Different surveillance priorities & practices:
 - Conjunctivitis (gonorrhea, chlamydia)
 - Based on hospitalization (influenza)
 - Negative results (chlamydia testing, lead)
- Want ability to 'tune' event detection
 - increase sensitivity during outbreak (e.g., add lab orders)
- Willing to sacrifice PPV for sensitivity
 - inappropriate lab testing for important conditions



Frequency of criteria requested among 68 reportable conditions, by major category





Value sets for the 68 conditions





Reportable Condition Trigger codes (RCTC) – current status

• Create RCTC using VSAC:

- Condition-specific value sets assigned to domain-specific value sets (diagnoses, organisms, lab test names, lab orders, meds
- Currently: Automatically create excel file with domainspecific codes
- Provision RCTC
 - Current: PHIN VADS website
 - Alternatives being evaluated

ULS. National Lit alue Set Name ID ype efinition Version	Drary of Medicine Diagnosis_Problem Triggers for Public Health Reporting 216.640.113762.1.4.1146.627 Grouping				
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	may have a potentially reportable				
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erpose: Data Element 1	Diagnoses or problems documented in				
	a clinical record.				
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arpose: Exclusion Crit	See individual value sets				
ote	Includes de-duplicated set of codes				
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	Reportable Condition Knowledge				
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	reporting logic.				
	RCKMS value sets in VSAC are for				
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Thank you



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Defining a long-term public health clinical decision support (CDS) strategy



Decision Support



AMIA 2017 | amia.org Source: http://www.digitalbridge.us/db/wp-content/uploads/2017/03/DigitalBridge_eCR_MidLevelDiagram_20170213.pdf 32

Electronic Case Reporting (eCR) Overview



Source: Digital Bridge Project

Reportable Conditions Knowledge Management System (RCKMS) Components



1. Authoring Interface: Jurisdiction enters Reporting Specifications into Tool

- RCKMS tool comes pre-populated with *default Reporting Specifications* that PHAs can choose to use as is, or customize to meet their needs
- 2.<u>Repository</u>: Reporting Specifications and Criteria stored in a Repository
- 3. Decision Support Service (DSS): Reporting Specifications deployed to DSS (Rules Engine)





Benefits of a Centralized Approach



- Standards based approach promotes interoperability between systems
 - HL7 Initial Electronic Case Report 1.1 (eICR 1.1)
 - HL7 Reportability Response (In ballot reconciliation)
- Scalable
 - Centralized platform (AIMS) reduces number of connections needed between PHAs and EHRs
 - Everyone connects to AIMS vs 1-1
 - HIEs/Trust frameworks vs individual providers
 - · Shared infrastructure for reduced resource burden on jurisdictions
- Shared set of rules for all jurisdictions
 - Condition may be reportable somewhere else
- Collaborative development effort through Digital Bridge Collaboration
 - Greater stakeholder involvement, more buy-in




CDS "Sophistication"





Alternative Deployment Models



Reduce dependence on a central service

- Performance
- Reliability
- Network latency
- Leverage existing local CDS capabilities
- Legal reasons

• Dangers

- Inconsistent rules
- Insufficient rules
- Higher cost
- May require more technical skill
- Other technical, policy, legal impacts
- Two models
 - Local RCKMS deployment
 - Deployment of national rule set using local CDS software capabilities



eCR Alternative #1 Overview: Local RCKMS Deployment





Reportable Conditions Knowledge Management System (RCKMS): Local Deployment



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eCR Alternative #2 Overview: Local CDS Deployment





Reportable Conditions Knowledge Management System (RCKMS): Local Deployment







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Building the ecosystem on a scalable, flexible services platform

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Services Platform





APHL Informatics Messaging Service



A secure, cloud based environment that accelerates the implementation of health messaging by providing shared services to aid in the transport, validation, translation, transformation and routing of electronic data.



Foundation



Since 2008, APHL has maintained a message transport hub service that has the ability to receive, hold, and transmit electronic messages sent from one organization to another. The RnR Hub (now named AIMS Platform) service routes electronic messages between the CDC, partner laboratories, and public health agencies.





AIMS Functional Architecture

Today: A National Resource for Interoperability



eCR with the Digital Bridge Project



- DB is a partnership of healthcare, health IT and public health organizations
 - Goal is to ensure our nation's health through a bidirectional information flow between health care and public health
 - A forum for sharing ideas
 - An incubator for growing projects that meet this vision
- Funded by the Robert Wood Johnson Foundation and the deBeaumont Foundation. Program management provided by Deloitte Consulting and the Public Health Informatics Institute
- Initial focus: electronic case reporting (eCR)





AIMS in support of eCR



*Simplified view of eCR use case





Goals of initial implementations



* RR not required under the Digital Bridge eCR Requirements

Scaling Provider Connectivity



There are 5,564 U.S. Registered Hospitals and 208,807 Practicing Primary Care Physicians.

- Technical Challenges
 - Many to many connections multiply complexity and effort not just add them
 - Consistent exchange of specific data
 - Security of connections
 - Error handling
- Legal Challenges
 - Point-to-point contracts
 - HIPAA minimum necessary requirements
 - DUA and BA development costs for clinical "side"
 - DUA costs for public health "side"



Scaling Provider Connectivity (cont.)



Tools to reduce data exchange challenges

- Connection approaches that have a "hub" in the middle
- Highly specified data and technical standards
- "Compacts" or "trust agreements" that are one-to-many Examples:
 - Health Information Exchange DUAs and specific technical solutions
 - eHealth Exchange DURSA and approved data and technical standards
 - DirectTrust agreement and secure SMTP
 - AIMS Platform



eCR Initial Implementation Site Participation

Public Health Agency	Health Care Provider	EHR Vendor
California	UC Davis	Epic
Houston	Houston Methodist	Epic
Kansas	Lawrence Memorial Hospital	Cerner
Massachusetts	Partners HealthCare	Epic
Michigan	Local Public Health Clinics	NetSmart/HIE-MiHIN
New York City New York State	Institute of Family Health Upstate	Epic
Utah	Intermountain Healthcare	Cerner



Site Status in Preparation for Onboarding and Testing

Vendor/HIE Activities	Provider Activities	Public Health Activities	Site Connectivity with AIMS
	Vendor/HIE Activities	Vendor/HIE ActivitiesProvider ActivitiesImage: Strain Str	Vendor/HIE ActivitiesProvider ActivitiesPublic Health ActivitiesImage: Constraint of the sector of the s

Not Started – 0% In Progress – 50%

50% Complete – 100%

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For more information on AIMS please visit <u>http://www.aimsplatform.com</u>



Establishing standards for bidirectional exchange to support eCR

John W. Loonsk, MD FACMI

CMIO & VP, CGI Federal



Why Standards for eCR?



- Thousands of Public Health Agencies, hundreds of thousands of providers
- A typical State Public Health Agency has about 200 reportable conditions
- EHRs need a consistent, coordinated interface to Public Health
- Standards are central to addressing these needs

Post-Meaningful Use (if not before) interoperability "formula" is clear:

- 1. Incentives for exchange
- 2. Specific standards with limited optionality
- 3. Testing to ensure proper implementation



Achieving eCR Interoperability



1 - Incentives for Exchange

- Case reporting critical function but still needs incentives advocated for MU III
- State and Local statutes have some effectiveness

2 - Specific standards

- Previously attempts many individual or one all-encompassing standards
- Began working on current design pattern in 2013
- Specific eICR project began in 2015

3 - Testing

- EHR case reporting certification language has limited specificity
- Public health, overall, is now a "menu" of options
- Recent changes to MU / MACRA loosen it further





EHRs Intermediaries PHAs



Decision Support

Initial Case Report

"Bi-directional" Communications

Supplemental Data and Investigation

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EHRs Intermediaries PHAs

Decision Support

- Industry not ready for distributable decision logic
- We promoted flat "trigger tables" instead
- Trigger tables can align well with reportable conditions (reasonable expectation for reporting), but:
 - Multiple complex jurisdictional factors
 - Positive and negative lab test issues
 - Lead to policy considerations
- In future, FHIR <u>may</u> offer 1 better stored data standardization, 2 eventual distributable logic support
- Can use FHIR publish / subscribe now for trigger code value set distribution, help build path to distributable logic

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Initial Case Report

- "Electronic Initial Case Report" (eICR) version 1.1
 - Data have HIPAA policy relevance
- All conditions, all jurisdictions
 - Part of multi-transaction design pattern
- Built from C-CDA templates
 - Data "certified" to be in EHRs secondary to care provided
- Added some travel history structure
- Working on FHIR version for when industry is ready







Bidirectional Communications

- "Reportability Response" (RR) HL7 CDA this month
- Visualized for *Providers / Reporters* and data for machine processing
- Serves several functions including:
 - Communicates reportability status and reporting for each eICR condition for each "responsible" Public Health Agency (PHA)
 - Lists suggested or required clinical follow-up activities from the responsible PHA including additional reporting needs
 - Provides access to clinical support resources suggested by the responsible PHA for identified reportable conditions
 - Confirms eICR receipt and processing
- Closes loop, where possible, on statutory reporting requirements

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Supplemental Data and Investigation

- eICR does not address "public health" supplemental, jurisdiction or condition-specific questions data
- Most "supplemental" data not recorded as a product of care
- Place for manual entry into forms such as in IHE RFD and ONC Structured Data Capture (SDC)
- Moving forward will consider eICR supplements that can be used in initial send
- Pursuing FHIR population health resources to help manage population cases and data stores







Moving forward

- Interoperability requires consensus standards
- Balance between gaining consensus and pursuing the next bright and shiny object
- FHIR eCR IG for when ready
- Additional eICR data for CDA and FHIR
- Supplemental eCR questions and answers that can be used when desirable
- Add incrementally to distributable logic for triggering when industry can support





Thank you



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MS(((17 Can you include an acknowledgement slide that includes the co-chairs, Caci (Julie), & Northrop Grumman so the organizations get a mention?? you, HLN, and CSTE are already there :) McGarvey, Sunanda (Shu) (CDC/OID/NCEZID) (CTR), 10/31/2017



Audience Discussion John Stinn, MA



Question / Answer



What is the same about Papayas, Puppies, Pathologists, and Pet Turtles?



- A. All end in the letter S!
- **B.** All are risk factors for current outbreaks under investigation by the CDC
- C. All the outbreaks require bi-directional communication for disease control
- D. All of the above

ANSWER: D. <u>https://www.cdc.gov/outbreaks/index.html</u> Need flexible, scalable decision support systems to address the unexpected!
Audience Discussion



- From the health care enterprise perspective, do the requirements and systems for implementing eCR leverage your existing infrastructure and make case reporting more efficient?
- Are there unintended consequences that the informatics and public health community should be thinking about?

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Thank you!

